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Supreme Court, U.S.
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No.

IN THE

SUPREME COURT OF THE UNITED STATES

TIMOTHY H. BRADLEY AND
KATHLEEN MARY O'DELL,

PETITIONERS,

V.

UNITED STATES OF AMERICA

RESPONDENT.

On Petition For Writ Of Certiorari
To The United States Court Of Appeals For The First Circuit

PETITION FOR WRIT OF CERTIORARI

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QUESTION PRESENTED

1. Did the First Circuit Court of Appeals commit error by holding there was no plain error when the district court imposed sentence pursuant to mandatory sentencing guidelines?

LIST OF PARTIES

The parties below are listed in the caption.

CORPORATE DISCLOSURE STATEMENT

None of the parties are corporations.

PETITION FOR A WRIT OF CERTIORARI

Timothy Bradley and Kathleen Mary O'Dell petition for a writ of certiorari to the First Circuit Court of Appeals, in *United States v. Bradley et al.*, Nos. 04-1146, 1147.

OPINIONS BELOW

The opinion of the First Circuit Court of Appeals is reported at 390 F.3d 145 (2004), and is reprinted at Appendix p.1.

STATEMENT OF JURISDICTION

The First Circuit Court of Appeals entered judgment on December 8, 2004. Appendix p.24-25. This court has jurisdiction under 28 U.S.C. § 1254.

CONSTITUTIONAL AND STATUTORY PROVISIONS INVOLVED

The Sixth Amendment to the United States Constitution provides: "In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor; and to have the Assistance of Counsel for his defense."

STATEMENT OF THE CASE

On April 9, 2003, a federal grand jury returned a 21 count indictment against Timothy Bradley and Kathleen Mary O'Dell charging them with Conspiracy to Commit Forced Labor contrary to 18 U.S.C. §§ 371, 1589 (Count 1); Forced Labor contrary to 18

U.S.C. § 1589 (Counts 2-3); Attempted Forced Labor contrary to 18 U.S.C. § 1594 (Counts 4-5); Trafficking Into Force Labor contrary to 18 U.S.C. § 1590 (Counts 6-7); Document Servitude contrary to 18 U.S.C. § 1592 (Counts 8-9); and Wire Fraud contrary to 18 U.S.C. § 1343 (Counts 9-20). Each of the substantive counts alleged Bradley and O'Dell aided and abetted each other contrary to 18 U.S.C. § 2 (Counts 2-20). Additionally, O'Dell was charged with making a False Statement contrary to 18 U.S.C. § 1001 (Count 21). *United States v. Bradley, 390 F.3d 145, 149-150 (1st Cir. 2004).*

On August 29, 2003, after an eight-day jury trial, Bradley and O'Dell were convicted on all counts except for Attempted Forced Labor, which the jury did not reach, and False Statements on which O'Dell was found not guilty. Id. at 150.

On January 16, 2004, Bradley and O'Dell were each sentenced to a term of incarceration of 70 months. The sentencing court applied U.S.S.G. § 2H4.1 as follows:[1]

- Under §2H4.1, the base offense level is 22.[2] U.S.S.G. §2H4.1(a)(1).
- The court imposed a 1 level enhancement pursuant to §2H4.1(b)(3)(C).
- A 2 level enhancement was also imposed pursuant to §2H4.1(b)(4)(A) based upon the convictions on the wire fraud counts.
- The result is an offense level of 25.

The convictions for the conspiracy, forced labor, trafficking and document servitude charges resulted in two groups of closely related counts that could not be grouped together

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[1] Convictions for offenses under 18 U.S.C. §§ 1589, 1590 and 1592 are governed by U.S.S.G. §2H4.1. U.S.S.G. App. A

[2] The base offense level for the document servitude count is 18. U.S.S.G. §2H4.1(a)(2). Because the document servitude counts were grouped with the forced labor and trafficking counts, the higher offense level is controlling. U.S.S.G. §3D1.3(a).

because they involve two different victims. See USSG §3D1.2, comment. (backg'd.). Pursuant to §3D1.4, the court imposed a 2 level increase because the two units involving separate victims are equally serious resulting in a combined offense level of 27 with sentencing range of 70-87 months.[3] Id. at 155-56.

Prior to sentencing, both Bradley and O'Dell filed motions for downward departure arguing the guideline sentence overstated the seriousness of the offense. The district court denied the departure motions and sentenced each defendant to a term of incarnation of 70 months.

Bradley and O'Dell filed timely appeals with the First Circuit Court of Appeals. The initial brief raised three issues on appeal: 1) Did the district court commit error by adopting a forced labor jury instruction that failed to adequately explain the law and tended to confuse or mislead the jury?; 2) Did the district court commit error by admitting evidence regarding the treatment of Garth Clarke and Livingston Wilson in violation of Fed.R.Evid. 401, 404(b) and 403?; and 3) Did the district court commit error in its application of U.S.S.G. §2H4.1 at sentencing? Id. at 150.

After the parties filed their initial briefs, the United States Supreme Court issued its opinion in *Blakely v. Washington*, 542 U.S. --, 124 S. Ct. 2531 (2004). In light of *Blakely*, Bradley and O'Dell filed a Reply Brief in which they also argued that the sentences imposed by the district court violated the Sixth Amendment because Bradley and O'Dell's sentences were increased based upon facts determined by the court at sentencing by a preponderance of the evidence that were neither admitted by Bradley or O'Dell or reflected in the jury's verdict. Id. at 157.

On December 8, 2004, the First Circuit Court of Appeals issued its opinion affirming the judgment of the district court. When addressing Bradley and O'Dell's sixth amendment issue, the First Circuit merely observed:

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[3] The wire fraud counts were grouped together pursuant to U.S.S.G. §3D1.3(d) and then grouped with the other counts pursuant to U.S.S.G. §3D1.2(c).

> Finally, Bradley and O'Dell's *Blakely* challenges, which contest both that the constitutionality of the district court's sentencing enhancements and the validity of the Guidelines themselves, were forfeit, having been raised neither in the district court nor in the defendants' initial briefs in this court. Under governing precedent in this circuit, there was no plain error in adhering to the Guidelines, as the Supreme Court has not yet declared them invalid.
>
> Id.

Shortly thereafter, on January 12, 2005, the United States Supreme Court issued its opinion in *United States v. Booker*, 125 S.Ct. 736 (2005) ruling that "our holding in Blakely applies to the Sentencing Guidelines." In light of this constitutional holding, the Court found the provision of the federal sentencing statute that makes the Guidelines mandatory, 18 U.S.C. § 3553(b)(1), unconstitutional thereby making the Guidelines advisory. The Court also held that both *Booker*'s Sixth Amendment holding and the remedial interpretation of the Sentencing Act "must apply" to all cases on direct review. 125 S. Ct. at 669.

REASONS FOR GRANTING THE WRIT

The reason for granting the writ of certiorari is straightforward: the sentences imposed are in violation of *United States v. Booker* because Bradley and O'Dell were sentenced to a term of 70 months by a district court applying unconstitutional mandatory guidelines, rather than by a court applying advisory guidelines as one of several factors to be considered pursuant to 18 U.S.C. § 3553(a). Moreover, because *Booker* was decided before the deadline for filing a petition for writ of certiorari had expired, its holdings "must apply" to these matters.

Bradley and O'Dell were sentenced to a term of 70 months by a district court applying mandatory sentencing guidelines. Binding Circuit precedent supported this application of the guidelines. United States v. Robinson, 241 F.3d 115, 118-122 (1st Cir. 2001), cert. denied 534 U.S. 856 (2001) (no *Apprendi* violation when court, under a preponderance of the evidence standard, increased guideline sentence if sentence imposed is below statutory maximum). As a result the court imposed sentence within a mandatory guideline range and was effectively precluded from considering other factors within the sentencing statute as is now clearly required in light of *Booker*.

On appeal, the Court of Appeals did not address the sixth amendment issue finding no plain error because, at the time it issued its decision, the Supreme Court had not held the guidelines invalid. In light of *Booker*, the First Circuit's opinion conflicts with a decision of the United States Supreme Court. Because Bradley and O'Dell's case is still on direct appeal, *Booker* must be applied to their sentences.

CONCLUSION

For the foregoing reasons, this Court should grant the petition for writ of certiorari and/or remand these matters to the First Circuit Court of Appeals for rehearing consistent with the holding in *United States v. Booker*.

Respectfully submitted,

Dated: March 2, 2005

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APPENDIX

UNITED STATES OF AMERICA,
Appellee, v. TIMOTHY H. BRADLEY
and KATHLEEN MARY O'DELL,
Defendants, Appellants.

No. 04-1146, No. 04-1147

UNITED STATES COURT OF
APPEALS FOR THE FIRST CIRCUIT

390 F.3d 145; 2004 U.S. App. LEXIS 25174

December 8, 2004, Decided

SUBSEQUENT HISTORY: As Amended, December 27, 2004.

PRIOR HISTORY: [**1] APPEALS FROM THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF NEW HAMPSHIRE. Hon. Joseph A. DiClerico, U.S. District Judge.

DISPOSITION: Affirmed.

CASE SUMMARY:

PROCEDURAL POSTURE: Defendants challenged the decisions entered in favor of plaintiff United States by the United States District Court for the District of New Hampshire that convicted them for forced labor and related crimes.

OVERVIEW: The charges against defendants stated that they lured Jamaican laborers to New Hampshire through fraud, mistreated

them during their employ, and coerced them to stay. Defendants were convicted of violating *18 U.S.C.S. § § 371,* 1589, 1594, 1590, and 1592, as well as *18 U.S.C.S. § § 1343* and 1001. On appeal, defendants contested both their convictions and their sentences. In particular, they challenged a number of alleged errors in the district court's jury instructions, as well as the application of two sentencing enhancements under *U.S. Sentencing Guidelines § 2H4.1.* Defendants argued that one instruction expanded the meaning of serious harm beyond the limits contemplated by *18 U.S.C.S. § 1589.* The court noted that the term "serious harm" encompassed more than physical violence, including more subtle psychological methods of coercion. The appellate court found that the district court properly charged those words. The court found that the district court's sentencing enhancements were correct, finding that defendants' reliance on the Sentencing Commission's failure to update the language in the caption and enhancements by adding the words "forced labor" was misplaced.

OUTCOME: The court affirmed the decisions entered by the district court that convicted defendants.

LexisNexis(R) Headnotes

Constitutional Law > Involuntary Servitude
[HN1] *18 U.S.C.S. § 1589* makes it a criminal act for anyone knowingly to provide or obtain the labor or services of a person (1) by threats of serious harm to, or physical restraint against, that person or another person; or (2) by means of any scheme, plan, or pattern intended to cause the person to believe that, if the person did not perform such labor or services, that person or another person would suffer serious harm or physical restraint.

Constitutional Law > Involuntary Servitude
[HN2] *18 U.S.C.S. § 1589* is a recent addition to the chapter that makes criminal acts of slavery, peonage and holding to involuntary servitude, *18 U.S.C.S. § § 1581*-1594. Adopted in 2000 as part of

a broader set of provisions--the Victims of Trafficking and Violence Protection Act of 2000, 114 Stat. 1464--*18 U.S.C.S. § 1589* was intended expressly to counter United States v. Kozminski. The Supreme Court had interpreted the pre-existing ban on involuntary servitude in *18 U.S.C.S. § 1584* to prohibit only conduct involving the use or threatened use of physical or legal coercion. In glossing the new statute, the conference report said "serious harm" was intended to encompass not only physical violence, but also more subtle psychological methods of coercion--such as where traffickers threaten harm to third persons, restrain their victims without physical violence or injury, or threaten dire consequences by means other than overt violence. It continued: The term serious harm as used in the Act refers to a broad array of harms, including both physical and nonphysical.

Criminal Law & Procedure > Jury Instructions > Particular Instructions
[HN3] Instructions must be read as a whole.

Constitutional Law > Involuntary Servitude
[HN4] The phrase "serious harm," as extended to non-physical coercion, creates a potential for jury misunderstanding as to the nature of the pressure that is proscribed.

Governments > Courts > Rule Application & Interpretation
[HN5] Off-the-record chambers conferences with counsel on jury instructions are not uncommon in civil cases, but are perhaps less usual in criminal ones. They are not forbidden by the court Reporter's Act, *28 U.S.C.S. § 753*(b), although the United States Court of Appeals for the Second Circuit has pointed out that they can create difficulties for a reviewing court, especially where any effort is made thereafter to rely on matters that allegedly took place in the off-the-record conference. Whether or not an off-the-record conference occurs, counsel remains obligated--as we have clearly held--to put requests for instructions and objections on the record.

Constitutional Law > Involuntary Servitude
[HN6] The test of undue pressure is an objective one, asking how a reasonable employee would have behaved; to rely upon some hidden emotional flaw or weakness unknown to the employer would raise various problems (e.g., scienter). But known objective conditions that make the victim especially vulnerable to pressure (such as youth or immigrant status) bear on whether the employee's labor was obtained by forbidden means.

Criminal Law & Procedure > Evidence > Impeachment Evidence > Prior Bad Acts & Uncharged Crimes
[HN7] Evidence of prior bad acts to show bad character, and so a propensity to commit crimes, is forbidden for reasons of policy; but prior bad acts that are otherwise specially relevant are still permitted so long as prejudice does not substantially outweigh probative value.

Criminal Law & Procedure > Evidence > Impeachment Evidence > Prior Bad Acts & Uncharged Crimes
Military & Veterans Law > Military Justice > Evidence > Evidence of Character, Custom & Habit
[HN8] A showing of bad acts is permitted to demonstrate a defendant's intent or plan.

Constitutional Law > Involuntary Servitude
Criminal Law & Procedure > Sentencing > Sentencing Guidelines Generally
[HN9] The caption of *U.S. Sentencing Guidelines Manual § 2H4.1* and some of its internal language refer to "peonage" and "involuntary servitude" but not forced labor.

Constitutional Law > Involuntary Servitude
[HN10] Involuntary servitude is defined in the same terms used for the new forced labor offense, calling the former: a condition of servitude induced by means of any scheme, plan, or pattern intended to cause a person to believe that, if the person did not

enter into or continue in such condition, that person or another person would suffer serious harm or physical restraint. Victims of Trafficking and Violence Protection Act of 2000, § 103(5), 114 Stat. at 1469 (codified at *22 U.S.C.S. § 7102*(5)). Similarly, the Act's purposes state that involuntary servitude statutes are intended to reach cases in which persons are held in a condition of servitude through nonviolent coercion. 114 Stat. at 1467 (codified at *22 U.S.C.S. § 7101*(b)(13)).

Criminal Law & Procedure > Sentencing > Adjustments
[HN11] An event or action occurring in the course of an offense can readily result in a separate enhancement or penalty; witness the use of gun during a theft of drugs. *18 U.S.C.S. § 924*(c)(1)(A).

COUNSEL: William E. Christie with whom Shaheen & Gordon, P.A. was on consolidated brief for appellants.

Bradley J. Schlozman, Deputy Assistant Attorney General, with whom R. Alexander Acosta, Assistant Attorney General, Thomas P. Colantuono, United States Attorney, Jessica Dunsay Silver and Karl N. Gellert, Department of Justice, Civil Rights Division, Appellate Section, were on brief for appellee.

JUDGES: Before Boudin, Chief Judge, Torruella, Circuit Judge, and Saris, * District Judge.

* Of the District of Massachusetts, sitting by designation.

OPINIONBY: BOUDIN

OPINION:

[*148] BOUDIN, Chief Judge. Timothy H. Bradley and Kathleen Mary O'Dell appeal from convictions for forced labor

and related crimes. The gist of the charges was that the defendants lured Jamaican laborers to New Hampshire through fraud, mistreated them during their employ and coerced them to stay. From the evidence presented at trial, the jury could reasonably have found that the following events occurred.

In 1999, Bradley and O'Dell traveled to Jamaica to recruit [**2] seasonal workers for Bradley Tree Service, a tree removal company that they operated in New Hampshire. In Jamaica, the defendants convinced two men--Livingston Wilson and Garth Clarke--to come to work for them in the United States. The men were promised wages of $ 15-20 per hour and lodging in one of two houses on Bradley and O'Dell's property.

When Wilson and Clarke arrived in New I[illegible]pshire to begin their work, they were provided a camping trailer--initially without running water, electricity or heat. Both Jamaicans were paid $ 7 per hour rather than the $ 15-20 they had been promised. At work, yells, curses and intimidation were directed at them. n1 After a week, Clarke fled to New York where he received a phone call from O'Dell, who threatened to "kick his ass"--as well as call the police, the FBI, and the immigration service--if he did not return.

n1 There was also evidence that Bradley was indifferent to injuries of the two men, failing to take them for doctor or hospital care when seemingly required. However, the evidence was ambiguous as to the degree of medical need and the extent to which it was requested.

[**3]

Bradley stated in front of Wilson that he planned to "take his gun and go to New York and look for [Clarke]." After Clarke's departure, the defendants also seized Wilson's passport and plane tickets. Bradley frequently got angry and yelled at Wilson on the job site, occasionally pushing him down. Clarke never returned to New Hampshire but instead went on from New York to Jamaica. Wilson eventually [*149] returned to Jamaica when his work visa expired in October 2000.

Shortly after Wilson's departure, the defendants again traveled to Jamaica and recruited Martin Sadler, Andrew Flynn and David Hutchinson to work for Bradley Tree Service from April to October 2001, promising each of the latter two men wages of at least $ 11 per hour. When the men arrived in New Hampshire, O'Dell took all three of their passports, explaining that in the previous year a worker had run away--and that Bradley would hire someone in Jamaica to "destroy" that man. Flynn and Hutchinson were both frightened by this statement, believing that murder for hire was quite feasible in Jamaica.

As with their predecessors, the three men were badly housed and ill-treated. They were paid $ 8 per hour rather than the $ 11 promised [**4] and were charged $ 50 a week in rent. When Hutchinson argued with Bradley about pay and rent, he was told that he only needed to stay and work long enough to repay $ 1,000 allegedly spent on his ticket--money that Hutchinson did not have. The defendants hindered the men when they sought treatment for injuries or medical care, and O'Dell kept tabs on the men's whereabouts although they traveled on their own in the neighborhood and elsewhere.

In September 2001, the local police visited in response to an anonymous tip that Jamaican laborers were being held against their will. When interviewed, Flynn and Hutchinson complained about their treatment; O'Dell told the officers that the men were free to leave but would have to pay for their return tickets. When the police left, Bradley browbeat the men and pushed one of them, seeking to learn who had called the police.

During this encounter Bradley grabbed Hutchinson by the neck and started to choke him. Flynn fled to a neighbor's house. O'Dell reported this to Bradley and then herself began to hit Hutchinson. After a struggle with Bradley and O'Dell, Hutchinson also fled to the neighbor's house; from there both men went to the police and [**5] spent the evening in a shelter. They remained in the United States until the time of Bradley and O'Dell's trial, working at other jobs and apparently receiving assistance from the government.

In April 2003, a federal grand jury in New Hampshire returned a 21-count indictment against Bradley and O'Dell. Counts 1-9 consisted of one count of conspiracy to commit forced labor, *18 U.S.C. § § 371 & 1589 (2000)*; two counts of forced labor, *18 U.S.C. § 1589*; two counts of [*150] attempted forced labor, *18 U.S.C. § 1594 (2000)*; two counts of trafficking into forced labor, *18 U.S.C. § 1590 (2000)*; and two counts of document servitude, *18 U.S.C. § 1592 (2000)*. These counts dealt solely with Bradley and O'Dell's treatment of Flynn and Hutchinson. n2

n2 The statute proscribing forced labor, Victims of Trafficking and Violence Protection Act of 2000, Pub. L. No. 106-386, § 112(a)(2), 114 Stat. 1464, 1486-87 (codified at *18 U.S.C. § 1589*), was not enacted until October 28, 2000--after the defendants' relationship with Clarke and Wilson had ended.

[**6]

Counts 10-14 were for wire fraud, *18 U.S.C. § 1343 (2000)*, arising out of the recruitment and employment of Clarke and Wilson. Counts 15-20 were for wire fraud arising out of the 2001 recruitment and employment of Flynn and Hutchinson. Count 21 charged O'Dell with making a false statement to an FBI agent regarding her role in Bradley Tree Service. *18 U.S.C. § 1001 (2000)*.

After trial in August 2003, the jury convicted the defendants on all counts except for the false statement charge and the attempted forced labor charges (which the jury did not consider after convicting on the underlying offenses). In January 2004, the district judge sentenced Bradley and O'Dell each to 70 months' imprisonment (the bottom of the calculated Guidelines range), fined Bradley $ 12,500 and ordered the defendants to pay $ 13,052 in restitution.

On appeal, Bradley and O'Dell contest both their convictions and their sentences. In particular, they challenge a number of alleged errors in the district court's jury instructions; the

introduction of evidence regarding their treatment of Wilson and Clarke in 1999-2000; and the application of two sentencing enhancements [**7] under *U.S.S.G. § 2H4.1*. They do not say that the evidence was inadequate to support their convictions.

We begin with the jury instructions. The main statute under which the defendants were charged is captioned "Forced Labor"; so far as relevant here, [HN1] the statute makes it a criminal act for anyone "knowingly" to "provide[] or obtain[] the labor or services of a person"

> (1) by threats of serious harm to, or physical restraint against, that person or another person; [or]
>
> (2) by means of any scheme, plan, or pattern intended to cause the person to believe that, if the person did not perform such labor or services, that person or another person would suffer serious harm or physical restraint.

18 U.S.C. § 1589.

The defendants' first challenge is to the district court's instruction defining "serious harm," which read as follows:

> The term "serious harm" includes both physical and non-physical types of harm. Therefore, a threat of serious harm includes any threats--includes threats of any consequences, whether physical or non-physical, that are sufficient under all of the surrounding circumstances to compel or coerce a reasonable person in the same situation to provide or to continue providing [**8] labor or services.

Bradley and O'Dell claim that this definition expands the meaning of serious harm beyond the limits contemplated by *18 U.S.C. § 1589*.

[HN2] *Section 1589* is a recent addition to the chapter that makes criminal acts of slavery, peonage and holding to involuntary servitude, *18 U.S.C. § § 1581-1594 (2000)*. Adopted in 2000 as part of a broader set of provisions--the Victims of Trafficking and Violence Protection Act of 2000, 114 Stat. 1464--*section 1589* was intended expressly to counter *United States v. Kozminski, 487 U.S. 931, 101 L. Ed. 2d 788, 108 S. Ct. 2751 (1988)*. See H.R. Conf. Rep. No. 106-939, at 100-01 (2000). In Kozminski the Supreme Court had interpreted the pre-existing ban on "involuntary servitude" in *section 1584* to prohibit only conduct involving the use or threatened use of physical or legal coercion. *487 U.S. at 949-52*.

In glossing the new statute, the conference report said "serious harm" was intended to encompass not only physical violence, but also more subtle psychological methods of coercion--"such as where traffickers threaten harm to third persons, restrain their victims [**9] without physical violence or injury, or threaten dire consequences by means other than overt violence." H.R. Conf. Rep. No. 106-939, at 101. It continued: "The term 'serious harm' as used in this Act refers to a broad array of harms, including both physical and nonphysical . . . ." Id.

Bradley and O'Dell argue that the conference report's reference to "dire consequences" stands in sharp contrast to the district court's instruction, which states that serious harm can include "any consequences." They further claim that the [*151] district court's definition could apply to a broad range of innocent conduct, such as employers who legitimately convince their "victims" to continue working, for example, by threatening to withhold future pay that is sorely needed by a worker.

Starting with the extent of pressure, we note that Congress did not use "dire consequences" in the statute; it said "serious harm" and the district court properly charged in those words. We read the instruction's reference to "any consequences" as explaining that non-physical as well as physical consequences should be considered. [HN3] Instructions must be read as a whole, see

United States v. Serino, 835 F.2d 924, 930 (1st Cir. 1987), [**10] and no jury, taking the above-quoted paragraph as a whole, could think that trivial consequences would suffice.

We do agree that [HN4] the phrase "serious harm," as extended to non-physical coercion, creates a potential for jury misunderstanding as to the nature of the pressure that is proscribed. Taken literally, Congress' "threats" and "scheme" language could be read to encompass conduct such as the employer's "threat" not to pay for passage home if an employee left early. Depending upon the contract, surely such a "threat" could be a legitimate stance for the employer and not criminal conduct.

Thus, in an appropriate case we think that the court in instructing the jury would be required to draw a line between improper threats or coercion and permissible warnings of adverse but legitimate consequences. However, Bradley and O'Dell do not appear to have sought any such instruction. Instead, the instructions sought so badly understated the reach of the statute that it would have been improper to have given them. n3

n3 Merely as examples, one instruction included the statement that the proscribed threat must be one "that involves a substantial risk to death, extreme physical pain, protracted and obvious disfigurement, or the protracted loss or impairment of the function of a bodily member, organ or mental faculty." Another said in part: "The use of psychological coercion to force someone to work is not enough to find a defendant guilty of Forced Labor. . . . The Government must prove that [the victims] reasonably believed they had no alternative to continue working other than imprisonment or worse."

[**11]

The question, then, is whether the district court should as a matter of course have included qualifying language explaining that some warnings from the employer could be legitimate and to differentiate such warnings from illicit threats. Arguably, a standard instruction should embody such a caveat; it is also

arguable that the caveat would be required only on evidence that might bring the case within the caveat. But we need not decide the point here because seemingly no appropriate objection was made on the record.

Neither the defendants' proffered instructions nor any prior discussion on the record suggests that defendants were seeking to exclude innocent warnings from the class of threats that would violate the statute. The defendants' only pertinent on-the-record objection was that the court had "expanded the forced labor statute beyond its writing and incorporated areas that are not envisioned by the statute." Without further elaboration this does not satisfy the specificity required by *Fed. R. Crim. P. 30(d)*, and review is available only for plain error. See *United States v. Olano, 507 U.S. 725, 731-37, 123 L. Ed. 2d 508, 113 S. Ct. 1770 (1993).* [**12]

The defendants' brief suggests that the plain error test can be avoided because of counsel's "off-the-record" discussion with the district judge about the instructions. If this discussion had included an objection to the "any consequences" language on the [*152] specific ground that the phrase required a caveat to exclude legitimate warnings (e.g., of no future wages), we would be faced with three interesting issues: whether the claim of error was thereby preserved, whether on these facts there was error in omitting the caveat, and whether any such error was harmless.

[HN5] Off-the-record chambers conferences with counsel on jury instructions are not uncommon in civil cases, but are perhaps less usual in criminal ones. They are not forbidden by the Court Reporter's Act, *28 U.S.C. § 753(b) (2000)*, n4 although the Second Circuit has pointed out that they can create difficulties for a reviewing court, especially where any effort is made thereafter to rely on matters that allegedly took place in the off-the-record conference. See *Wright v. Smith, 569 F.2d 1188, 1190 n.5 (2d Cir. 1978)*. Whether or not an off-the-record conference occurs, counsel remains obligated--as we have clearly [**13] held--to put requests for instructions and objections on the record. *United States v.*

Coady, 809 F.2d 119, 123 (1st Cir. 1987); see also *Fed. R. Crim. P. 30.*

n4 *Accord United States v. Murphy, 768 F.2d 1518, 1535-36 (7th Cir. 1985)*, cert. denied, *475 U.S. 1012, 89 L. Ed. 2d 304, 106 S. Ct. 1188 (1986)*; *United States v. Jenkins, 442 F.2d 429, 438 (5th Cir. 1971)*; cf. *Wright v. Smith, 569 F.2d 1188, 1190-91 (2d Cir. 1978)* (off-the-record bench conference in state proceedings).

The problem is compounded here because the district court, in eliciting post-charge objections in the courtroom, suggested that counsel did not need to elaborate upon earlier objections already discussed off the record. If there were any suggestion that the defendants had objected to the lack of language protecting "innocent threats" in their earlier off-the-record conference, we could be faced with a serious difficulty, but no [**14] such suggestion is present in this case: the defendants' brief carefully avoids saying that trial counsel raised such a specific objection in chambers, and the evidence and closing arguments do not suggest that a caveat regarding "innocent threats" had been sought. n5

n5 Some circuits are indulgent where an objection on the record cross-references what was said in an off-the-record charge conference, see *United States v. Purvis, 305 U.S. App. D.C. 380, 21 F.3d 1128, 1130 (D.C. Cir. 1994)*; see also *United States v. Murphy, 768 F.2d 1518, 1535-36 (7th Cir. 1985)*, cert. denied, *475 U.S. 1012, 89 L. Ed. 2d 304, 106 S. Ct. 1188 (1986)*. This circuit has been less sympathetic, see, e.g., *United States v. Santana-Rosa, 132 F.3d 860, 863 n.1 (1st Cir. 1998)*; *United States v. Nason, 9 F.3d 155, 160-61 (1st Cir. 1993)*, cert. denied, *510 U.S. 1207, 127 L. Ed. 2d 678, 114 S. Ct. 1331 (1994)*; *Coady, 809 F.2d at 123*, and counsel would be well advised to insist upon putting fully on the record any request or objection sought to be preserved on appeal.

[**15]

There was no plain error here. No evidence was offered at trial that the defendants made "legitimate" threats, so there is no risk that the jury convicted them for such threats. The defendants' arguable threats or coercion involved the taking of passports and mentions of violence, combined with what the jury could have found to be complementary scrutiny of, or restrictions on, the victims' local travel. So even if the instruction was overbroad, it did not "likely" affect the outcome or threaten a miscarriage of justice, as plain error doctrine requires. See *United States v. Sotomayor-Vazquez, 249 F.3d 1, 19 (1st Cir. 2001).*

Bradley and O'Dell also claim that the district court's instructions adopted an overly subjective test for whether Hutchinson and Flynn felt compelled to work by the defendants' actions. In particular, they point to the following statement:

> You may also consider Mr. Hutchinson's and Mr. Flynn's special vulnerabilities, if any. In this regard you may consider [*153] whether or not all persons are of the same courage or firmness. You may consider, for example, Mr. Hutchinson's and Mr. Flynn's background, physical and mental condition, experience, [**16] education, socioeconomic status, and any inequalities between Mr. Hutchinson and Mr. Flynn and the defendants with respect to these considerations, including their relative stations in life. You may consider and weigh whether or not Mr. Hutchinson and Mr. Flynn were vulnerable in some way so that the actions of the defendant, even if not sufficient to compel another person to work, were enough to compel Mr. Hutchinson and Mr. Flynn to work.

This and the rest of the defendants' remaining claims of instructional error are also subject to only plain error review for the reason described above, but as to each we find no error at all, plain or otherwise.

[HN6] The test of undue pressure is an objective one, asking how a reasonable employee would have behaved; to rely upon some hidden emotional flaw or weakness unknown to the employer would raise various problems (e.g., scienter). But, as the defendants concede, known objective conditions that make the victim especially vulnerable to pressure (such as youth or immigrant status) bear on whether the employee's labor was "obtained" by forbidden means. See H.R. Conf. Rep. No. 106-939, at 101; see also *Kozminski, 487 U.S. at 952*; [**17] *United States v. Alzanki, 54 F.3d 994, 1000-01 (1st Cir. 1995)*, cert. denied, *516 U.S. 1111, 133 L. Ed. 2d 841, 116 S. Ct. 909 (1996)*.

Viewed with the rest of the charge, the district court's instruction makes clear that any fear of serious harm on the part of Hutchinson or Flynn needed to be reasonable for an individual with his special vulnerabilities. n6 Nor did the evidence or arguments indicate that there were, or that the jury should consider, any peculiar vulnerabilities of the victims not fairly apparent from their objective circumstances (immigrant status, lack of local ties). There is also no indication that the defendants asked for an instruction to deal with hidden vulnerabilities.

n6 For example, the same paragraph of the instructions cited by the defendants also directed the jurors to "determine whether [the threat of serious harm] was sufficient to cause Mr. Hutchinson or Mr. Flynn reasonably to believe that he had no choice but to work or to remain working for Bradley Tree Service."

[**18]

Bradley and O'Dell's third objection is to the district court's instruction on Hutchinson and Flynn's opportunity to flee, which read:

> The government . . . need not prove physical restraint; such as, the use of chains, barbed wire, or locked doors, in order to establish the offense of forced labor. The fact that Mr. Hutchinson or Mr.

> Flynn may have had an opportunity to flee is not determinative of the question of forced labor if either or both of the defendants placed Mr. Hutchinson or Mr. Flynn in such fear or circumstances that he did not reasonably believe he could leave.

Pointing to the Eleventh Circuit's pattern jury instructions for involuntary servitude, the defendants claim that the opportunity to flee is determinative of forced labor--and that the district court's instruction once again erroneously replaces objective analysis with a subjective standard for coercion.

The Eleventh Circuit's pattern instruction is not in conflict with the charge just quoted; it tells the jury to "consider . . . any reasonable means the person may have had to escape" in deciding whether the person reasonably believed that he was [*154] being compelled to serve. Eleventh Circuit Pattern [**19] Jury Instructions (Criminal Cases) 2003 at 365. We see nothing wrong with the pattern instruction; but the defendants did not ask for the pattern instruction and the language that the court used in this case is not erroneous.

The defendants' fourth objection is to the district court's instruction on the payment of wages to victims:

> Whether a person is paid a salary or a wage is not determinative of the question of whether that person has been held in forced labor. In other words, if a person is compelled to labor against his will by any one of the means prohibited by the forced labor statute, such service is forced, even if he is paid or compensated for the work.

Noting that Hutchinson and Flynn were both paid above the minimum wage, Bradley and O'Dell claim that the district court should have instructed the jury to consider whether payment of wages was the reason for the victims' decision to work.

Once again, the instruction given is correct. The defendants were free to ask for their own version as a complement to the charge given but they did not. Of course, they were free to argue to the jury (as they did) that the reason the victims remained was because of [**20] pay rather than threats. The charge as a whole made amply clear that the defendants could be convicted only if their threats and abusive conduct reasonably coerced or forced Flynn or Hutchinson to provide labor.

We turn next to an entirely separate claim of error. Over the course of the eight-day trial, slightly over one day of testimony concerned the defendants' treatment of Wilson and Clarke. This included their recruitment by the defendants, their experience at the defendants' hands, and Clarke's flight and the subsequent seizure of Wilson's passport. On this appeal, the defendants claim that the testimony was irrelevant, prejudicial and comprised forbidden character evidence. *Fed R. Evid. 401, 403, 404.*

The evidence of the recruitment, low wages and bad housing of Wilson and Clarke was plainly relevant to the charges in the indictment that the defendants had defrauded both men. However, no forced labor counts were based upon their treatment, see note 2 above. Thus one might fairly ask why certain portions of the testimony as to Wilson and Clarke were relevant--specifically, [**21] those parts concerning verbal abuse, the apparent indifference to Wilson and Clarke's medical needs, and the circumstances of Clarke's flight.

[HN7] Evidence of prior bad acts to show bad character, and so a propensity to commit crimes, is forbidden for reasons of policy; but prior bad acts that are otherwise specially relevant are still permitted so long as prejudice does not substantially outweigh probative value. See *Fed. R. Evid. 403, 404*; *United States v. Van Horn, 277 F.3d 48, 57 (1st Cir. 2002)*. Unfortunately for the defendants, most of the key evidence of the treatment of Wilson and Clarke is relevant to the forced labor charges concerning Flynn and Hutchinson--independent of the forbidden inferences as to the defendants' character.

This is assuredly so of what is the most damaging evidence--that Clarke fled, was pursued by threats, and that Wilson's passport was then seized. These circumstances give a malign motive for, and provide the context of, the later seizure of Flynn and Hutchinson's passports and of the initial threat made to them based on Bradley's supposed intention to "destroy" [**22] a former worker. Motive evidence is a settled exception to *Rule 404*'s general ban. See *Fed. R. Evid. 404(b)*; *United States v. Cintolo, 818 F.2d 980, 1000 (1st* [*155] *Cir.)*, cert. denied, *484 U.S. 913, 98 L. Ed. 2d 216, 108 S. Ct. 259 (1987).*

The abusive treatment of Wilson and Clarke, apart from their bad housing, is closer to the margin. [HN8] A showing of bad acts is permitted to demonstrate a defendant's intent or plan, see, e.g., *United States v. Spinosa, 982 F.2d 620, 628 (1st Cir. 1992)*; *United States v. Wood, 924 F.2d 399, 401 (1st Cir. 1991)*, and the intimidation of Wilson and Clarke, including their isolation from medical care, was arguably part of a pattern of intimidation that carried over to Flynn and Hutchinson. Yet bad acts comprising most criminal careers form a pattern so, taken too broadly, the exception could be made to swallow the rule.

Because none of the laborers was held in formal captivity, the government in this case faced inevitable doubts as to whether the defendants were merely abusive employers or deliberately sought to compel forced labor. Arguably the defendants' prior [**23] treatment of Wilson and Clarke, so far as it showed efforts to intimidate them and minimize their outside contact, tended to reinforce the inference that the later, similar treatment of Flynn and Hutchinson was part of a deliberate scheme to hold laborers by intimidation. There is certainly precedent for such reasoning. n7

n7 See, e.g., *United States v. Decicco, 370 F.3d 206, 212-13 (1st Cir. 2004)* (evidence of previous warehouse fire in arson prosecution); *United States v. Burgos, 254 F.3d 8, 15 (1st Cir.)* (evidence of defendant's history of narcotics trafficking probative of knowledge or intent to arrange drug transaction), cert. denied, *534 U.S. 1010, 151 L.*

Ed. 2d 408, 122 S. Ct. 497 (2001); *Spinosa, 982 F.2d at 628* (past drug crimes "probative of the fact that [the defendant] was not merely an innocent driver who was involved in the transaction by accident"); *United States v. Hadfield, 918 F.2d 987, 994 (1st Cir. 1990)* ("We have often upheld the admission of evidence of prior narcotics involvement in drug trafficking cases to prove knowledge and intent."), cert. denied, *500 U.S. 936, 114 L. Ed. 2d 466, 111 S. Ct. 2062 (1991)*.

[**24]

The main issue, then, is not relevance (over and above propensity) but how much prejudice was added by the less necessary detail as to the abuse suffered by Wilson and Clarke. For the most part, it was not different than the treatment meted out to Flynn and Hutchinson and so was unlikely to inflame the jury. And, of course, *Rules 403* and *404* weigh the decision in the government's favor by saying that evidence is excluded only if probative value is substantially outweighed by prejudice.

We note, finally, that the judge gave the customary limiting instruction. Without being naive about the effect of such instructions, they are still worth something--especially where, as here, the fairly debatable evidence had at least some relevance and was not dramatically prejudicial. See *Van Horn, 277 F.3d at 58-59*. Perhaps more pruning would have been suitable, but on close calls of this kind we will not interfere with the district judge's reasonable judgment.

This brings us to the last set of issues in the case, which relate to sentencing. The district court used the 2003 edition of the guidelines and sentenced Bradley and O'Dell under the provisions of *U.S.S.G. § 2H4.1* [**25] , captioned "Peonage, Involuntary Servitude, and Slave Trade." The base offense level for this offense as to either victim was 22 and, under the grouping rules, this trumped the lower levels generated by the fraud offenses against Flynn and Hutchinson. *U.S.S.G. § 3D1.3(a)*.

Offense-specific enhancements added three more levels--one level because Flynn and Hutchinson had been held for more than

30 days, *U.S.S.G. § 2H4.1(b)(3)(C)*, and two levels more because [*156] another felony (here, fraud) had been committed in connection with the main offense. *U.S.S.G. § 2H4.1(b)(4)(A)*. These enhancements, which raised the offense level from 22 to 25, are the subject of the defendants' remaining claims of error.

The fact that the crimes were committed against two victims--Flynn and Hutchinson--doubled the number of crimes but does not double the final offense level; instead, it results, in this case, in an upward adjustment of two more levels under the table provided by *U.S.S.G. § 3D1.4*, yielding a combined final offense level of 27 for each defendant. The defendants' convictions [**26] for defrauding Wilson and Clarke generated no additional upward adjustment. With criminal history categories of I, both Bradley and O'Dell were sentenced to 70 months' imprisonment--the bottom of the applicable Guidelines range.

On appeal, Bradley and O'Dell contest the application of the guidelines on two substantive grounds: first, that the enhancements under *2H4.1(b)(3)* and *(4)* are not intended to apply to forced labor offenses; and second, that *2H4.1(b)(4)*'s enhancement for the related commission of wire fraud constitutes an impermissible "double-counting" of their conduct. The defendants also say that *Blakely v. Washington, 159 L. Ed. 2d 403, 124 S. Ct. 2531 (2004)*, renders the Guidelines--and in particular the enhancements--unconstitutional.

[HN9] The caption of *section 2H4.1* and some of its internal language refer to "peonage" and "involuntary servitude" but not forced labor. The defendants concede that the section itself does encompass forced labor under *18 U.S.C. § 1589*--and Guideline Amendment 627 (Nov. 1, 2001) so declares--but they point out that the guideline clauses imposing enhancements for length of time and commission of another [**27] offense refer explicitly to peonage and involuntary servitude and were never amended to refer to forced labor.

Despite some initial appeal, the defendants' literal language argument is undermined by an understanding of the history and the underlying policy objectives of Congress and the Sentencing Commission. In the 2000 statutory amendment adding forced labor as an offense, Congress' premise was that the Supreme Court had mistakenly narrowed the definition of involuntary servitude by limiting to it physical coercion. Indeed, the Senate bill handled the matter by redefining and enlarging the offense of involuntary servitude. See S. Amend. 4027, 106th Cong. § 12 (2000); S. Amend. 4028, 106th Cong. § 12 (2000).

Ultimately Congress adopted the House format for remedying Kozminski by creating a new forced labor offense. See H.R. Conf. Rep. No. 106-939, at 99-101. But this new nomenclature does not alter the fact that Congress thought of forced labor as a species of involuntary servitude. Indeed, the 2000 statute made other changes to Title 22 of the U.S. Code that make this crystal clear. It there described [HN10] "involuntary servitude" in the same terms used for the new [**28] "forced labor" offense, calling the former:

> a condition of servitude induced by means of . . . any scheme, plan, or pattern intended to cause a person to believe that, if the person did not enter into or continue in such condition, that person or another person would suffer serious harm or physical restraint . . . .

Victims of Trafficking and Violence Protection Act of 2000, § 103(5), 114 Stat. at 1469 (codified at *22 U.S.C. § 7102(5) (2000)*). Similarly, the Act's purposes state that "involuntary servitude statutes are intended to reach cases in which persons are [*157] held in a condition of servitude through nonviolent coercion." Id. § 102(13), 114 Stat. at 1467 (codified at *22 U.S.C. § 7101(b)(13) (2000)*).

Thus, Congress' evident purpose, properly attributed to the Commission, was to treat forced labor as a form of involuntary

servitude. It follows that an enhancement applicable to the latter reaches the former--just as *section 2H4.1* of the Guidelines embraces "forced labor" despite its narrower caption ("Peonage, Involuntary Servitude, and Slave Trade"). Against this background, the defendants place too much reliance [**29] on the Commission's failure to update the language in the caption and enhancements by adding the words "forced labor."

The defendants next dispute the application of the two-level enhancement based on the wire fraud counts. They say that because the wire fraud also comprised an overt act in furtherance of the forced labor conspiracy, "impermissible double-counting" would result from imposing an upward adjustment because of the wire fraud. For this view they rely upon *United States v. Sedoma, 332 F.3d 20 (1st Cir. 2003).*

[HN11] An event or action occurring in the course of an offense can readily result in a separate enhancement or penalty; witness the use of gun during a theft of drugs. *18 U.S.C. § 924(c)(1)(A) (2000)*; see also *United States v. Adams, 375 F.3d 108, 111 (1st Cir. 2004).* And, from a policy standpoint, the fact that a separate crime was committed as part of the forced labor conspiracy gives good reason for extra punishment. Double-counting is not automatically forbidden, see *United States v. Lilly, 13 F.3d 15, 19 (1st Cir. 1994)*, but here there was none.

Sedoma is inapposite. In that case, the issue [**30] was whether the same conduct (a police officer's fraud upon Rhode Island and its police department) should result in two separate upward adjustments--once as a specific offense characteristic for abuse of a position of trust, and again as a separate offense group under *U.S.S.G. § 3D1.4. Sedoma, 332 F.3d at 28.* Here the wire fraud counts did not result in any additional adjustment under the grouping rules of *section 3D1.4.* The concern present in Sedoma is absent here.

Finally, Bradley and O'Dell's Blakely challenges, which contest both the constitutionality of the district court's sentencing

enhancements and the validity of the Guidelines themselves, were forfeit, having been raised neither in the district court nor in the defendants' initial briefs in this court. Under governing precedent in this circuit, there was no plain error in adhering to the Guidelines, as the Supreme Court has not yet declared them invalid. See *United States v. Cordoza-Estrada, 385 F.3d 56, 60 (1st Cir. 2004)*; *United States v. Morgan, 384 F.3d 1, 8 (1st Cir. 2004)*.

As to the sentencing enhancements, the result would [**31] not differ even if the Supreme Court ultimately holds that such enhancements must be based on facts found by a jury. The district court's two "independent findings" upon which the enhancements relied--the length of time Hutchinson and Flynn were held in involuntary servitude and the involvement of the wire fraud offenses--were amply supported and not even contested at sentencing. See *Cordoza-Estrada, 385 F.3d at 59-60*; *Morgan, 384 F.3d at 8*.

Affirmed.

United States Court of Appeals
For the First Circuit

No. 04-1146

MANDATE

UNITED STATES OF AMERICA,
Appellee,
v.
TIMOTHY H. BRADLEY,
Defendants, Appellants.

JUDGMENT
Entered: December 8, 2004

This cause came on to be heard on appeal from the United States District Court for the District of New Hampshire, and was argued by counsel.

Upon consideration whereof, it is now here ordered, adjudged and decreed as follows: The judgment of the district court is affirmed.

Certified and Issued as Mandate
Under Fed.R.App.P. 41.

Richard Cushing Donovan, Clerk

/s/ Linda Barry
Deputy Clerk

By the Court:

/s/ Richard Cushing Donovan
Richard Cushing Donovan, Clerk

Date: Dec 29 2004

[cc: Mr. Jeffco, Mr. Gordon, Mr. Christie, Ms. Milgram, Mr. Zuckerman, Mr. Gellert, Ms. Dunsay Silver, Mr. Schlozman.]

United States Court of Appeals
For the First Circuit

No. 04-1147

MANDATE

UNITED STATES OF AMERICA,
Appellee,
v.
KATHLEEN MARY O'DELL,
Defendants, Appellants.

JUDGMENT
Entered: December 8, 2004

This cause came on to be heard on appeal from the United States District Court for the District of New Hampshire, and was argued by counsel.

Upon consideration whereof, it is now here ordered, adjudged and decreed as follows: The judgment of the district court is affirmed.

Certified and Issued as Mandate
Under Fed.R.App.P. 41.

Richard Cushing Donovan, Clerk

/s/ Linda Barry
Deputy Clerk

By the Court:

/s/ Richard Cushing Donovan
Richard Cushing Donovan, Clerk

Date: Dec 29 2004

[cc: Mr. Jeffco, Mr. Gordon, Mr. Christie, Ms. Milgram, Mr. Zuckerman, Mr. Gellert, Ms. Dunsay Silver, Mr. Schlozman.]

(1)

Supreme Court, U.S.
FILED
MAY 6 - 2005
OFFICE OF THE CLERK

No. 04-1227

In the Supreme Court of the United States

TIMOTHY H. BRADLEY, AND KATHLEEN MARY O'DELL, PETITIONERS

v.

UNITED STATES OF AMERICA

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE FIRST CIRCUIT

MEMORANDUM FOR THE UNITED STATES

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In the Supreme Court of the United States

No. 04-1227

TIMOTHY H. BRADLEY, AND KATHLEEN MARY O'DELL, PETITIONERS

v.

UNITED STATES OF AMERICA

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE FIRST CIRCUIT

MEMORANDUM FOR THE UNITED STATES

OPINIONS BELOW

Petitioners contend that their sentences under the federal Sentencing Guidelines were imposed in violation of the rule announced in *United States* v. *Booker* and *United States* v. *Fanfan*, 125 S. Ct. 738 (2005). In *Booker* and *Fanfan*, this Court held that the Sixth Amendment, as construed in *Blakey* v. *Washington*, 124 S. Ct. 2531 (2004), applies to the federal Sentencing Guidelines. *Booker*, 125 S. Ct. at 748-756 (Stevens, J., for the Court). In answering the remedial question in those cases, the Court then applied severability analysis and held that the Guidelines are advisory rather than mandatory, and that federal sentences are reviewable for reasonableness. *Booker*, 125 S. Ct. at 757-769 (Breyer, J., for the Court). Accordingly, the appropriate

disposition is to grant certiorari, vacate the judgment of the court of appeals, and remand the case for further consideration in light of *Booker* and *Fanfan*. The court of appeals can then decide what effect, if any, those decisions have on petitioners' sentence, taking into account any applicable doctrines of waiver, forfeiture, and harmless error.* See *id.* at 769.

Respectfully submitted.

PAUL D. CLEMENT
Acting Solicitor General

MAY 2005

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* The government waives any further response to the petition unless the Court requests otherwise.